

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CU-04 OIC-04 IO-13 SSO-00

NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-07 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

NEA-10 TRSE-00 MBFR-03 SAJ-01 ACDA-19 OMB-01 AEC-11

AECE-00 RSR-01 /145 W

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 542

INFO ALL NATO CAPITALS 3075

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

USMISSION EC BRUSSELS

C O N F I D E N T I A L USNATO 2977

E. O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE- PREPARATIONS FOR FIRST AND SECOND STAGES

SUMMARY: JUNE 19 SENIOR POLADS MEETING ON FOLLOW- UP TO COPENHAGEN

MINISTERIAL CONCENTRATED ON PREPARATIONS FOR FIRST STAGE OF CSCE, WITH SOME ATTENTION TO SECOND STAGE AS WELL. THERE WAS GENERAL AGREEMENT THAT ALLIES SHOULD SEEK SHORT, FACTUAL COMMUNIQUE FOR FIRST STAGE. MANY DELS ARGUED FOR ENDING FIRST STAGE JULY 7, AND THERE WAS CONSIDERABLE SUPPORT FOR BELGIAN PROPOSAL THAT DELEGATIONS COMPARE NOTES ON MINISTERIAL SPEECHES. BELGIAN REP ALSO RAISED QUESTION OF PREPARING PAPERS FOR TABLING DURING FIRST STAGE IN RESPONSE TO POSSIBLE SOVIET MOVES, BUT SEVERAL REPS, INCLUDING U. S., HAD RESERVATIONS ABOUT THIS PROPOSAL. THERE WAS AGREE

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MENT THAT NATO CONSULTATIONS SHOULD CONTINUE THROUGH WEEK OF JUNE 25, AND SEVERAL DELS SUPPORTED PROPOSAL FOR JULY 2 NATO MEETING IN CONFIDENTIAL

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HELSINKI. U. S., FRENCH, DUTCH AND FRG REPS ANNOUNCED THAT THEIR EMBASSIES IN HELSINKI HAD BEEN INSTRUCTED ACCEPT JULY 3 DATE.
END SUMMARY

1. SENIOR POLADS JUNE 19 DISCUSSION REVEALED THAT ALLIES WERE GENERALLY IN AGREEMENT ON APPROACH TO FIRST STAGE. MAJOR POINT OF DIFFERENCE WHICH AROSE CONCERNED BELGIAN SUGGESTION THAT ALLIES PREPARE PAPERS WHICH COULD BE USED, IF NEEDED, AT FIRST STAGE TO REVISE RESULTS OF MPT BY TABLING DRAFT DECLARATIONS AND OTHER DOCUMENTS. TO COUNTER POSSIBLE MOVE OF THIS NATURE, ALLIES SHOULD PREPARE DOCUMENTS WHICH COULD BE TABLED AT FIRST STAGE. BELGIAN REP NOTED THAT SOME WORK ALONG THESE LINES WAS UNDERWAY, BUT NOT VERY FAR ALONG. PORTUGUESE REP ARGUED THAT SOVIETS WERE UNLIKELY TABLE DOCUMENTS DURING FIRST STAGE AND THAT IF THEY DID ALLIES COULD IGNORE THEM OR REFER THEM TO SECOND STAGE OF CSCE. U. S. REP AGREED AND SAID HE THOUGHT LOGICAL TIME FOR ALLIES TO TABLE DOCUMENTS WAS DURING SECOND STAGE. U. S. REP SUGGESTED THAT ALLIES DISCUSS NATURE OF PAPERS TO BE TABLED DURING SECOND STAGE, WHICH HE SAID COULD BE DRAWN FROM CM(72)24.

2. NETHERLANDS REP GENERALLY AGREED WITH U. S. POSITION, ALTHOUGH HE SAID THAT MAJOR FACTOR IN THE HAGUE'S POSITION WAS THAT ALLIES WERE NOT PREPARED FOR SUCH A STEP. ITALIAN REP ALSO OPPOSED TABLING PAPERS DURING FIRST STAGE. UK REP SAID HE WOULD HAVE MORE TO SAY ON SUBJECT AT SUBSEQUENT MEETING BUT ADDED THAT IF ALLIES AGREED NOT TABLE PAPERS THEY SHOULD AT LEAST PREPARE ORAL RESPONSE TO POSSIBLE SOVIET MOVE. (COMMENT: FOLLOWING MEETING, UK DELOFF ADVISED THAT LONDON AND " SOME OTHER EC CAPITALS" WERE HARD AT WORK ON " ISSUES- ORIENTED" PAPERS WHICH WOULD BE TABLED DURING FIRST STAGE. HE CONFIRMED THAT IDEA OF PRODUCING THESE PAPERS LARGELY ORIGINATED WITH UK MPT DEL AND ADDED THAT PAPERS WOULD BE DISCUSSED AT JUNE 21-22 EC MEETING IN BRUSSELS. NETHERLANDS DELOFF CONFIRMED THIS REPORT, ADDING THAT UK MPTDEL HAD RAISED SUBJECT IN HELSINKI AMONG EC-9 AND THAT HIS AUTHORITIES WERE SCEPTICAL TOWARD UK PORPOSAL ON PRACTICAL GROUNDS THAT ALLIES NOT READY PRODUCE SUCH PAPERS. END COMMENT)

3. BELGIAN REP ALSO PORPOSED THAT ALLIES COORDINATE MINISTERIAL SPEECHES TO ENSURE THAT ALL POINTS OF INTEREST TO ALLIES WERE COVERED AND TO AVOID EXCESSIVE DUPLICATION. THIS PROPOSAL WAS CONFIDENTIAL

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FAVORABLY RECEIVED BY SEVERAL DELS BUT DREW NOT UNEXPECTED RESERVE FROM FRENCH REP, WHO SAID HE BELIEVED IT WOULD BE PRACTICALLY IMPOSSIBLE COORDINATE DRAFTING OF SPEECHES AND SUGGESTED THAT HIGH DEGREE OF " SPONTANAEITY" IN SPEECHES WAS DESIRABLE. FRENCH REP AGREED, HOWEVER, THAT IT WOULD BE USEFUL COMPARE NOTES ON MINISTERIAL SPEECHES. SEVERAL REPS ALSO PUSHED FOR GENERAL UNDERSTANDING THAT SPEECHES BY ALLIED FONMINS WOULD LAST NO LONGER THAN 15-20 MINUTES. (COMMENT: WE BELIEVE IT WOULD BE USEFUL FOR ALLIES TO COMPARE NOTES ON MAJOR THEMES OF MINISTERIAL SPEECHES. COULD DEPARTMENT PROVIDE OUTLINES OF POINTS WHICH THE SECRETARY PLANS STRESS AND INDICATION OF APPROXIMATE LENGTH OF SPEECH. END COMMENT) REFLECTING KNOWN CONCERNS, PORTUGUESE REP MADE PITCH THAT

SPEECHES BY ALLIED MINISTERS BE RESTRICTED TO POINTS ON CSCE AGENDA.

4. THERE WAS CONSENSUS THAT FIRST STAGE COMMUNIQUE SHOULD BE SHORT AND FACTUAL, AND ALL DELS APPEARED ACCEPT FACT THAT COMMUNIQUE WAS INEVITABLE. SEVERAL REPS SUGGESTED THAT SOVIETS WOULD GO ALONG WITH ALLIED DESIRE AVOID SUBSTANTIVE COMMUNIQUE.

5. MAJORITY OF DELS SUPPORTED SUGGESTION THAT FIRST STAGE END NO LATER THAN JULY 7. NETHERLANDS REP POINTED OUT THAT MOST MINISTERS WOULD NOT BE ABLE REMAIN IN HELSINKI BEYOND JULY 7 AND THAT IF TALKS CONTINUED AFTER THAT DATE, STATE SECRETARIES WOULD BE LEFT IN CHARGE, THUS CHANGING BASIC CONCEPT OF MEETING. U. S. REP RECALLED OUR EARLIER SUGGESTION THAT FIRST STAGE WOULD LAST 7-8 DAYS AND ASKED IF IT WAS REALISTIC, HOWEVER DESIRABLE IT MIGHT BE, TO EXPECT THE FIRST STAGE WOULD NOT LAST BEYOND JULY 7.

6. PORTUGUESE REP PROPOSED THAT ALLIES PLAN HAVE MEETING IN HELSINKI ON MORNING OF JULY 2 FOR FINAL REVIEW OF PREPARATIONS. NETHERLANDS REP SUGGESTED THAT AFTERNOON MEETING WOULD BE MORE PRACTICAL. FRG REP SAID ALLIES SHOULD DECIDE ON TIMING OF THIS MEETING SUFFICIENTLY IN ADVANCE (HOPEFULLY AT JUNE 25 SPC MEETING) TO ALLOW DELS MAKE APPROPRIATE TRAVEL PLANS. (COMMENT: WE UNDERSTAND VEST PLANS ARRIVE IN HELSINKI IN TIME FOR ATTENDANCE AT MORNING MEETING JULY 2. PLEASE CONFIRM. END COMMENT)

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7. DISCUSSION OF SECOND STAGE WAS QUITE BRIEF AND FOCUSED ON OPENING DATE. ALL DELS WHICH ADDRESSED SUBJECT SUPPORTED SEPTEMBER OPENING DATE, WITH MID-SEPTEMBER SUPPORTED BY ALL EXCEPT PORTUGUESE REP. LATTER SUGGESTED THAT COORDINATING COMMITTEE PLAN MEETING AROUND SEPTEMBER 3, WITH COMMITTEES/SUBCOMMITTEES BEGINNING WORK ABOUT TWO WEEKS LATER. THIS SORT OF PROCEDURE, HE NOTED, WAS ENVISAGED IN CSCE RULES OF PROCEDURE. (COMMENT: ALLIES WILL PROBABLY WISH TO PIN DOWN DATE FOR CONVENING SECOND STAGE BEFORE JULY 3, POSSIBLY WITHIN NEXT WEEK. REQUEST GUIDANCE. END COMMENT)

8. COMMENT: WE DO NOT BELIEVE THAT UK IDEA, WHICH IS APPARENTLY SHARED BY SOME OTHERS IN EC-9, TO PREPARE PAPERS FOR TABLING AT FIRST STAGE IS HELPFUL. SOVIETS WILL PROBABLY TABLE PAPERS AT FIRST STAGE, AS IS PROVIDED FOR IN SECTION OF MPT FINAL DOCUMENT ON ORGANIZATION OF THE CSCE." HOWEVER, THAT SECTION CLEARLY STATES THAT THESE PAPERS ARE TO BE CONSIDERED AT SECOND STAGE. IN OUR VIEW, APPROPRIATE ALLIED RESPONSE TO TABLING OF DOCUMENTS AT FIRST STAGE BY SOVIETS OR OTHERS WOULD BE TO IGNORE THEM. TABLING OF PAPERS IN RESPONSE, IN OUR VIEW, POSES RISK OF OPENING SUBSTANTIVE DISCUSSION OF PAPERS, WHICH RUNS COUNTER TO OUR CONCEPT OF WHAT

FIRST STAGE SHOULD DO. IN VIEW FACT THAT EC NINE ARE DIVIDED ON
THIS POINT, WE BELIEVE THAT EMBASSIES IN EC CAPITALS SHOULD
BE AUTHORIZED TO DISCOURAGE SUCH ACTION BEFORE EC MEETING JUNE 21.
UK SHOULD PROBABLY BE PRIMARY TARGET, SINCE IMPETUS FOR PRODUCING
PAPERS COMES FROM UK MPTDEL. RUMSFELD

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<< END OF DOCUMENT >>

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